

WARWICK DISTRICT COUNCIL Licensing Act 2003

REPRESENTATION FORM FROM RESPONSIBLE AUTHORITIES

Responsible Authority - Environmental Health, Riverside House, Milverton Hill, L/Spa, CV32 5HZ

Your Name	Matthew Shirley		
Job Title	Technical Officer		
Postal and email address	Environmental Sustainability, Warwick District Council, Riverside House, Milverton Hill, Royal Leamington Spa, Warwickshire, CV32 5HZ		
Contact telephone number	01926 456730		
Name of the premises you are making a representation about	Bellagio Italian Restaurant		
Address of the premises you are making a representation about	Ground Floor, 33-39 Regent Grove, Learnington Spa, CV34 5UA		
Which of the four licensing Objectives does your representation relate to?	Yes Please detail the evidence supporting your Or representation. Or the reason for your representation. No Please use separate sheets if necessary		
To prevent crime and disorder	No		
Public safety	No		
To prevent public nuisance	Yes Please see separate sheet for detailed representation.		
To protect children from harm	No		
Suggested conditions that could be added to the licence to remedy your representation or other suggestions you would like the Licensing Sub Committee to take into account. Please use separate sheets where necessary and refer to checklist.	 Alcohol only by waiter / waitress service throughout, only with a substantial table meal or those persons waiting to be seated. Removal of the New Year's Day extension until 05:00am. No speakers for amplification of music shall be placed on the outside of the premises. No regulated entertainment shall be held at the premises. Opening hours, late night refreshment, and sale of alcohol for consumption on the premises to be restricted to 10:00 - 23:30 (Mon-Sun). 		
Comments / Objections / Observations	Environmental health objects to the above licence application. A meeting has been held with the applicant's solicitor to discuss the suggested conditions above and are		

Signed:

Date: Tuesday 21st October 2014

currently awaiting confirmation on their acceptability.

Location

The premises are located on Regent Grove, a quiet area on the periphery of the Leamington Spa town centre. The prevailing background noise levels in this area are generally very low due to its minimal night time trade. The majority of the commercial premises along this street have residential accommodation above them, and are generally either retail or professional services that work normal office hours. There are two other comparable restaurants on Regent Grove, these being Wofon and Prezzo, both operating at far reduced opening hours. The advertised opening times for these premises are:

<u>Wofon</u> <u>Prezzo</u>

Mon – Fri: 1200 – 1500, 1730 – 2230 Mon – Sat: 1200 – 2300

Sat: 1200 – 2230 Sun: 1200 – 2230 Sun: Closed

Odii. Olosed

Like most of the premises on Regent Grove, the applicant's site is adjoined by a number of residential properties on the first and second floor of the building as well as properties on either side of the premises. We acknowledge that these premises are located within the curtilage of the Leamington Spa town centre and that a certain level of commercial/night time noise is to be expected from such a location. The proposed opening hours of 1000 – 0100 (Sun-Thurs) and 1000 – 0130 (Fri & Sat), however, are considered unreasonable and disproportionate in relation to the surrounding environment, and will inevitably cause nuisance to the residential properties directly above as well as those in close proximity including Wellington House and Lantern Court.

Restaurant use

The unit is question has planning permission for restaurant use. The premises licence application, however, now indicates that the premises wish to also operate a 'small-scale' bar, contrary to this permission. The residential properties on the first and second floor of the building have been designed on the basis of restaurant use and as such, have their habitable rooms, i.e. living rooms and bedrooms, facing over the restaurant entrance. By granting the proposed trading hours, these occupants will be unable to open their windows as their only means of ventilation without being subjected to noise disturbance in the late hours of the evening/early morning. It is our opinion that the proposed application, if granted in full, will inevitably give rise to nuisance as a result of customers accessing and leaving the premises into the late hours, patrons smoking on the street during these hours, and the addition of an unrestricted bar use attracting large numbers of potentially intoxicated customers to the premises and an otherwise quiet area at night. In principle, we have no objections to the premises being operated as a restaurant; however, we would seek to ensure that the licence conditions and operating hours reflect this use.

Similar developments within the district

The Regent Court development on Livery Street, Learnington Spa is a very pertinent example of a mixed residential and restaurant use, and the difficulties that this often presents. Regent Court and its accommodation adjoins the Bellagio restaurant at the rear, and over the past 12 months has quickly introduced a number of restaurants in place of vacant retail units. Similar to Regent Grove, Regent Court has a large number of residential properties immediately above these units and has generated a large number of noise complaints arising from the introduction of late night restaurants. The majority of these complaints have arisen from the restaurants also operating 'low-key' bars and the associated noise arising from large groups of customers smoking outside as well as accessing and exiting the premises solely for the consumption of alcohol. Warwick District Council has investigated these complaints and found these to be justified. All restaurants introduced as part of this new development have been restricted to a 23:30 close as a means to minimise the noise impact and potential for public nuisance. The amended operating hours suggested by Environmental Health are considered wholly appropriate for a restaurant use and essential in protecting residents from noise disturbance in the late evening:

Licensing Act 2003

REPRESENTATION FORM FROM RESPONSIBLE AUTHORITIES

Responsible Authority (please delete as applicable):

Police

Your Name	PS 645 Paul Calver			
Job Title	Harm reduction Sgt			
Postal and email address	Leamington Police Station, Newbold Terrace, Leamington Spa			
Contact telephone number	01926 684166			

Name of the premises you are	Bellagio	
making a representation about		
Address of the premises you are	33-39 Regent Grove, Leamington Spa, CV32 4NY	
making a representation about		

Which of the four licensing	Yes	Please detail the evidence supporting your
Which of the four licensing	Or	representation. Or the reason for your representation.
Objectives does your	No	Please use separate sheets if necessary
representation relate to?	140	Please use separate sileets if fiecessary
To prevent crime and disorder	Yes	Warwickshire Police has considered the application to grant this premises licence and would ask Warwick District Council to refuse this application.
		Warwickshire Police believes that allowing this new premise licence will increase Crime & Disorder in the vicinity.
		The premises is within the Cumulative Impact Zone of Leamington Spa, and is an extension of hours within that area.
		Further evidence will maybe supplied in advance of any hearing
Public safety	No	
		·
To prevent public nuisance	Yes	As above, Further evidence will maybe supplied in advance of any hearing
To protect children from harm	No	

Suggested conditions that could be added to the licence to remedy your representation or other suggestions you would like the Licensing Sub Committee to take into account. Please use separate sheets where necessary and refer to checklist.

Warwickshire Police will continue to work with the premises during the application stage and would be happy to accept the following conditions or alterations to the operating being added to prevent the above concerns taking place:

1. CCTV to be installed to the current British Standard BS7958. This consists of:

Cameras shall cover all public areas.

Head and facial recognition coverage.

Recordable and retained for a minimum of 28 days.

CCTV images to be made available to Police or Local Authority upon reasonable request. images will record in real time, ideally 25

frames per second, but a minimum of 12 frames per second. Signed off by Warwickshire Police Architectural Liaison officer.

- 2. With regards to taking out re-corked wine, a condition to say it must be in a concealed carrier of some form, to prevent a bottle being openly carried.
- 3. Alcohol only by waiter / waitress service throughout, only with a substantial table meal or those persons waiting to be seated.
- 4. With regards to hours to brought back 30 mins on all days of the week, for late night refreshment, sale of alcohol and opening hours
- 5. All staff training will be documented and recorded and made available for inspection on reasonable request of any of the responsible authorities

Signed:

Date: 7th Oct 2014

Licensing application: WDCPREM00806

Objection

Clir Jerry Weber

I wish to speak at the hearing, please inform me of the date

I object to this licensing application as the licensing hours are excessive and out of keeping with Regent Grove as a whole. There are continuing problems with disruptive behaviour in Regent Grove, The Parade, Regent Street and Livery Street. These extended hours will only increase an existing problem that residents face on a daily basis.

There are already clear examples of A3s acting as A4s late at night and there is clearly breaches of licensing in Livery Street. We do not wish to see an increase of trouble extending further.

I recommend that this new restaurant adopts the licensing hours enjoyed by Prezzo i.e.

Sale of Alcohol for Consumption On the Premises

SALE OF ALCOHOL FOR CONSUMPTION ON THE PREMISE

Monday to Sunday from 11:00 to 23:30

Normal Opening Hours

Monday to Sunday from 11:00 to 23:30

Prevention of Public Nuisance

Background music only. Lockable external windows and doors. Kitchen extract systems taking smells and grease away from habitable areas.

Emma Dudgeon

From: Emma Dudgeon
Sent: 28 October 2014 14:00

To: andrew.potts@wrighthassall.co.uk

Subject: FW: Bellagio Italian Restaurant, Ground Floor, 33-39 Regent Grove, Lantern Corner,

Leamington Spa, CV32 4NY

From: Andrew Cave

Sent: 26 October 2014 21:38

To: Emma Dudgeon **Cc:** 'Wiggin,Allison 0017'

Subject: Bellagio Italian Restaurant, Ground Floor, 33-39 Regent Grove, Lantern Corner, Leamington Spa, CV32 4NY

Dear Emma.

Thank you for your responses.

Unfortunately, I shall be out of the country 20-25 November 2014, but have penciled in Tuesday 2nd December 2914 for a possible hearing.

My objection relates to vertical drinking which, in my personal experience of Leamington Spa town centre, can regularly result in drunken and unruly behavior, public nuisance, crime and disorder, and risk to public safety. Please see the e-mail below to the Town Sergeant of a typical incident. Three of the four licensing objectives are to promote: -

- 1. the prevention of crime and disorder,
- 2. public safety, and
- 3. prevention of public nuisance

A condition of service of alcohol to table only would promote these licensing objectives and would therefore be reasonable for a restaurant operating within the Alcohol Saturation Zone of the town. The licence application is for the premises, not the specific business, and an unintended consequence of not imposing this condition could be to allow another bar to start up within the ASZ.

Consequently I wish to object to the license application on the grounds of:-

- 1. the prevention of crime and disorder.
- 2. public safety,
- 3. prevention of public nuisance

I would only be too happy to explain my objection to a licensing panel on a mutually convenient date should the applicant not be prepared to accept my condition.

Best wishes.

Andrew Cave

Velda Downes

From:

Andrew Cave

Sent:

06 October 2014 22:52

To:

Licensing

Subject:

Bellagio Italian Restaurant, Ground Floor, 33-39 Regent Grove, Lantern Corner,

Learnington Spa, CV32 4NY

Dear Licensing,

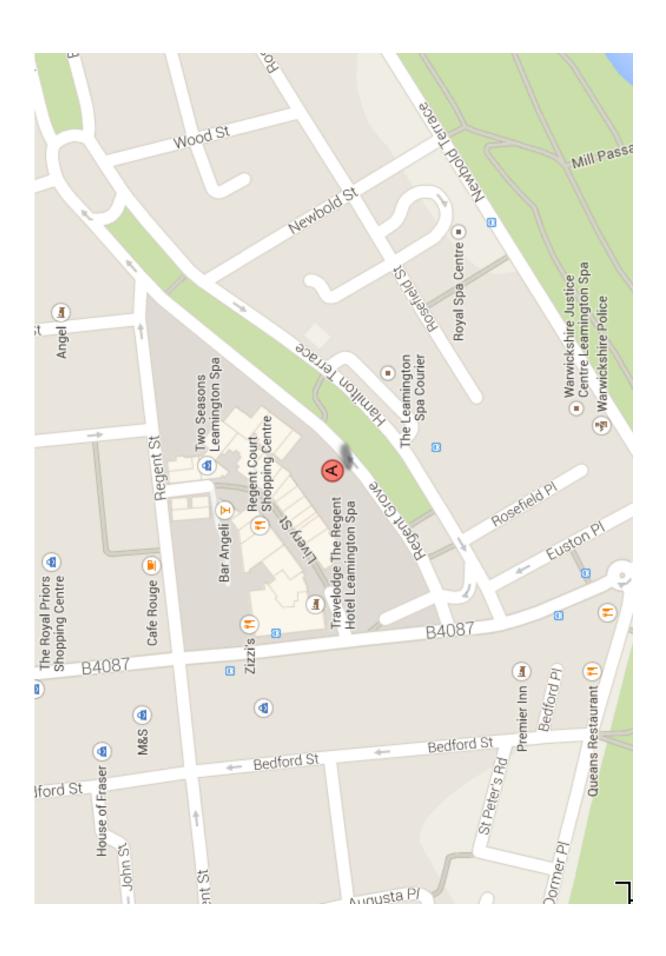
I wish to object to the above licence application on the grounds of Prevention of Public Nuisance (Licensing Act 2003).

I would be prepared to withdraw my objection if the condition of service of alcohol to table only be adopted.

Best wishes,

Dr Andrew Cave

This email is free from viruses and malware because <u>avast! Antivirus</u> protection is active.





STATEMENT OF LICENSING POLICY

Reviewed May 2014 & Approved by Warwick District Council on 25 June 2014

Table of Contents

Front Cover1
Table of Contents2
Summary and Purpose3
Licensing Policy & South Warwickshire Community Safety Partnership4
Delegation of Functions for Regulatory Matters4
Further Strategies5
The Four Licensing Objectives5
Other Considerations8
Other Regulatory Regimes9
Standard Conditions10
Special Policy regarding Cumulative Impact10
Responsible Authorities 11
Early Morning Restriction Orders and Late Night Levy 12
Restricted Drinking Zone 12
Further Information12
Appendix 2 – Map of Cumulative Impact Zone 14
Appendix 3 – Responsible Authorities 15

1. Summary and purpose

- 1.1 Warwick District Council (the Licensing Authority) makes this Statement of Licensing Policy in pursuance of its duties and powers under the Licensing Act 2003, (the Act) and the guidance issued under Section 182 of the Act.
- 1.2 Warwick District Council (WDC) is situated in the south of Warwickshire in the centre of England. Appropriately for England's heartland, Warwick District Council's boundaries are roughly heart-shaped, embracing an area of some 28,253 hectares with a population exceeding 138,000 people. The District covers four towns, Royal Leamington Spa, Warwick, Kenilworth and Whitnash as well as a large rural area with 18 Parish Councils. It is acknowledged that the town centres have a large proportion of residential premises.
- 1.3 The policy will relate to current legislation, and, where possible, to local factors, allowing flexibility and the potential to expand and augment the local economy and promote cultural issues.
- 1.4 The aim of this Policy is to demonstrate how WDC, will promote the four licensing objectives. These objectives are:
 - prevention of crime and disorder;
 - · public safety;
 - prevention of public nuisance; and
 - protection of children from harm.

WDC recognises that the promotion of the Licensing Objectives relies heavily on a partnership between license holders, authorised persons, responsible authorities and other persons in pursuit of common aims.

- 1.5 In making this Policy, the Licensing Authority recognises the following:-
 - that residents within, and visitors to the District, need a safe and healthy environment to live, work and visit; and
 - that safe and well run entertainment premises are important to the local economy and vibrancy of the District.
- 1.6 This Statement provides guidance to Responsible Authorities, applicants for and holders of premises licences, objectors and residents on the general approach that the Licensing Authority will implement through its Licensing Committee
- 1.7 When making its decisions on licensing applications, the Licensing Authority will have regard to the matters contained in this Statement, the Act, the guidance issued under section 182 of the Act, the provisions of the Human Rights Act 1998 and in particular, Article 6 (right to a fair and public hearing); Article 8 (right to respect for home, private and family life) and Article 1 of the First Protocol (right to peaceful enjoyment of property and possessions), and the Race Relations Act 1976 and the Race Relations (Amendment) Act 2000.
- 1.8 This Statement covers the period up to 30th August 2018 and will be kept under review and revised as required, following consultation where necessary.

2. Licensing Policy & South Warwickshire Community Safety Partnership

- 2.1 The 1998 Crime and Disorder Act and subsequent amendments require the Police and local authorities to work together and with others to reduce crime and disorder. To this end, Crime & Disorder Reduction Partnerships were formed and are now called Community Safety Partnerships.
- 2.2 South Warwickshire Community Safety Partnership (SWCSP) was formed in September 2008 when the district crime and disorder partnerships for Stratford & Warwick districts merged following years of close collaboration. The vision statement for SWCSP is `that the districts should be an attractive, environmentally sustainable, desirable area to live in, work and visit, with a sense of safety which reflects the low risk of becoming a victim of crime in the area'.
- 2.3 Tackling violent crime has remained a priority in Warwick District since 1998 with Leamington Town Centre as the main focus of partnership activity. Tackling violent crime and specifically street violent crime is one of three SWCSP priorities. A 60 point partnership action plan is in place to reduce violent crime and rowdy behaviour in our town centres.
- 2.4 The policy of working with licensees in South Warwickshire has delivered national best performance and practice.
- 2.5 The age group most likely to be victims and perpetrators of violent crime is 18-30. A key initiative to engage with this group is Operation `Your Town, Your Choice' which takes place on pay-day weekends in hot-spots at the busiest times of 9pm to 4am. An early intervention approach is used utilising direct to leave dispersal authorities together with designated public places powers and has a real impact on reducing violence and rowdy behaviour.
- 2.6 This best example of partnership working across all agencies in South Warwickshire illustrates the commitment to tackling on-street violent crime. In addition enhanced policing, Street Marshals, Street Pastors and CCTV control rooms support this approach.
- 2.7 Joint Licensing Enforcement visits are a key feature of these evenings ensuring that licensees are taking their responsibilities seriously. Engagement with 18 to 30 year olds is carried out on roads closed to traffic. Health related activities are offered in exchange for completing questionnaires on particular themes, for example, pre-loading. Results from these activities and questionnaires inform how and when the hot-spots are staffed and how young people can be assisted in having an enjoyable and safe night. A unique partnership pilot with St John Ambulance Service has provided a care and repair service on busy nights in Leamington called `The Cabin' and staffed by up to 10 volunteers.
- 2.8 A further developing part of this approach is the Street Pastor Scheme introduced in 2013. The scheme provides a vital service, and integrates well into the overall multi-agency approach adopted. Further information about Street Pastors may be obtained on their website at www.leamingtonspa.streetpastors.org.uk

3 Delegation of Functions for Regulatory Matters

- 3.1 The Council has established a Licensing Committee with delegated powers to deal with licensing matters
- 3.2 The Licensing Committee has delegated the decision making to Licensing Panels when a hearing is required. These Panels are sub-committees consisting of three members of the full Committee. All other matters that do not require hearings have, upon Home Office advice, been delegated to officers.

4 Further Strategies

- 4.1 WDC has adopted the following strategies that it feels will help it to achieve its desired goals:
 - It will work together with all partners as well as local businesses and residents to try to achieve an acceptable level of harmonisation between the two, accepting that this may not always be possible.
 - It accepts that an active and successful Crime and Disorder Partnership is one of the key factors in achieving its desired goals.
 - It recognises the importance of working with other agencies and holds and organises a Multi- Agency Licensing Group on a regular basis to discuss any problems that may arise within its district.
 - The value of action plans as a method of obtaining compliance from premises is recognised and used whenever they become necessary.
 - An <u>Enforcement Policy</u> which incorporates the <u>Regulator's Compliance Code</u> has been adopted. Both of these may be found on WDC's website,
 - In recognising the need to minimise late night noise nuisance, WDC would expect
 that after 23.00 all persons outside the premises would move indoors, and that
 any sound, amplified or unamplified, from within the premises should not disturb
 residents in neighbouring domestic properties. However, any conditions added to
 the premises licence to achieve this aim will be proportionate, enforceable and
 relevant to that particular premise.
 - WDC has adopted a special policy addressing the cumulative impact of the number of licensed premises in Leamington Spa Town Centre. Full information on this policy may be found at paragraph 10 below.

5. The four Licensing Objectives

5.1 Prevention of Crime and Disorder

- 5.1.1 In addition to the requirement for the Licensing Authority to promote the licensing objectives, it also has a duty under Section 17 of the Crime and Disorder Act 1998 to exercise its functions with due regard to the likely effect of the exercise of those functions, and to do all it reasonably can to prevent crime and disorder in the District.
- 5.1.2 The Licensing Authority will expect all licensed premises to be managed responsibly.

- 5.1.3 When considering applications for premises licences for late night refreshment the Licensing Authority will take into account the potential for high levels of disorder that this type of premises may cause to the night time environment.
- 5.1.4 The Licensing Authority will consider attaching conditions to licences and certificates to prevent crime and disorder. Any such conditions imposed will be tailored to the style and characteristics of the premises and the type of activities expected to take place. Any conditions added will precise and enforceable and will be unambiguous and clear in what they intend to achieve.
- 5.1.5 The Licensing Authority recognises that there are a number of mechanisms for addressing unlawful or anti-social behaviour that occurs away from licensed premises, qualifying clubs and temporary events. These include:-
 - planning controls;
 - enforcement of Environmental Protection legislation (e.g. on noise nuisance);
 - positive measures to provide a safer and clean town centre;
 - environmental controls, in partnership with local businesses, transport operators and other departments of the Council;
 - powers to designate parts of the District as restricted alcohol areas
 - police enforcement of the law with regard to disorder and anti-social behaviour, including the issue of fixed penalty notices;
 - dispersal of people quickly and safely from town centres to avoid concentrations which may produce disorder and disturbance;
 - the prosecution of any personal licence holder or member of staff at such premises who is selling alcohol to people who are drunk;
 - confiscation of alcohol from adults and others in designated areas;
 - all current police and local authority powers of closure in force at the time
 - the power of police, other responsible authorities or a local resident or business to seek a review of the licence or certificate in question.

5.2 Public safety

5.2.1 The Licensing Authority will consider attaching conditions to licences and certificates to promote public safety. Any such conditions will be tailored to the style and characteristics of the premises and the type of activities expected to take place there and will be precise and enforceable and will be unambiguous and clear in what they intend to achieve.

5.3 Prevention of public nuisance

- 5.3.1 The Licensing Authority will take an objective view as to the potential for nuisance and will seek to attach appropriate and proportionate conditions to licences and certificates where necessary in order to prevent it. The conditions added will be precise and enforceable and will be unambiguous and clear in what they intend to achieve. Any such conditions imposed will be tailored to the style and characteristics of the premises and the type of activities expected to take place there. In each individual case that arises following representation, the Licensing Authority will:
 - consider the potential for nuisance associated with the style, characteristics and activities of the licensable activity involved;
 - examine the potential steps which could be taken to reduce the risk of nuisance, particularly in areas of dense residential accommodation; and

- consider restricting the hours of the licence or the licensable activity only as a last resort because of the potential impact on disorder and anti-social behaviour from fixed and artificially early closing times.
- 5.3.2 By way of guidance, the Licensing Authority would expect that after 23.00 all patrons of a licensed premises will move indoors, and any amplified sound to be inaudible in neighbouring domestic properties.
- 5.3.3 Any exceptions to this would need to be justified in an operating schedule showing how the licensing objectives were still being achieved.
- 5.3.4 The Licensing Authority expects that premises should usually be closed within half an hour of the end of the last licensable activity.
- 5.3.5 The Live Music Act 2012 removed live music from the scope of the Licensing Authority, subject to the satisfaction of certain criteria, so it is recognised that its controls in this respect have been reduced. However, conditions may be added or reinstated at a review hearing which will bring live music for that particular premises into the licensing regime. This means that it would be within the licensing Authority's powers, at a review hearing, to place a condition on the premises licence prohibiting the playing of live music at any time. This may arise, for example, if the premises is not suitable for the live music being played; or if frequent disturbance is being caused by the music.

5.4 Prevention of Harm to Children

- 5.4.1 Nothing in this statement of policy limits the access of children to licensed premises unless it is necessary for the prevention of harm to children. However, this authority does not consider that children should be encouraged to mix in areas that are frequented by the adult drinking public, such as busy town centres. For this reason, birthday parties, etc., for the 18 and under demographic will be actively discouraged in these area.
- 5.4.2 Areas that may give rise to particular concern in respect of children include premises:
 - With a known association with drug taking or dealing;
 - Where there is a strong element of gambling on the premises;
 - Where entertainment of an adult or sexual nature may be provided (e.g. topless bar staff, striptease, lap/table/pole dancing, strong and offensive language).
- 5.4.3 It is acknowledged that complete exclusion of children will be rare but the options to be considered by the Council for limiting access of children, where regarded as necessary for the prevention of harm to children, may include any of the following:
 - Limitations on the hours when children may be present;
 - Age limitations (below 18);
 - Limitations or exclusions when certain activities are taking place;
 - Restrictions or exclusions in respect of parts of premises;

- Requirements for an accompanying adult;
- Full exclusion of people under 18 from the premises when any licensable activities are taking place.
- 5.4.4 The Licensing Authority cannot impose conditions requiring the admission of children to any premises. Where no licensing restriction is necessary, this will remain a matter for the discretion of the individual licensee or club.
- 5.4.5 In the case of premises giving film exhibitions, the Licensing Authority expects licensees or clubs to include in their operating schedules arrangements to ensure that children will be restricted from viewing age-restricted films classified according to the recommendations of the British Board of Film Classifications.
- 5.4.6 Where a number of children are expected to attend regulated entertainment (e.g. theatre production, 'junior disco', film shows), the Licensing Authority may consider the need to require a specified number of adults to be present at the place of entertainment to control the access and egress of children and to assure their safety. The number of adults required will need to be calculated on the basis of a risk assessment by the applicant and will need to take into consideration the size of the venue, the number and ages and ability of the children present and the type of activity involved. These matters will need to be addressed by the applicant as part of the operating schedule.
- 5.4.7 The Licensing Authority will consider attaching conditions to licences and certificates to prevent harm to children. Such conditions will be appropriate to the premises and will be precise and enforceable and will be unambiguous and clear in what they intend to achieve.
- 5.4.8 The Licensing Authority expects all premises to comply with statutory conditions requiring that a policy must be adopted, laying out how they will address underage drinking. This must be shown in the operating schedule of any premises licence application or variation.

NOTE: In the event of any variation submitted to remove any conditions where a hearing is necessary, evidence would be expected to be submitted to the Licensing Panel by the applicant that the change would not impact on the licensing objectives

5.5 Health

- 5.5.1 The Licensing Authority recognises the role of Public Health England acting in its role as a Responsible Authority. Public Health England can make representations in response to either a full licence application or an application for a variation in the conditions of an existing licence. They can also call for the review of a licence if they feel it breaches a licensing objective. Any representation must relate specifically to the premises in question and cannot be a general objection.
- 5.5.1 Representations made by Public Health England must be evidence-based and must demonstrably refer to one or more of the licensing objectives. As there is currently no licensing objective directly relating to public health, Public Health England must ensure their representations are relevant to one of the four existing objectives.

5.6 The Licensing Authority as a Responsible Authority

- 5.6.1 The Licensing Authority are empowered to make representations against new applications for and variations applications to premises licences, as well as call for a review.
- 5.6.2 A procedure has been put into place to ensure that any representation made by the Licensing Authority as a Responsible Authority will be made without prejudicing its ability to determine the application in a fair and objective manner.

6. Other Considerations

6.1 Live Music, Dancing & Theatre

6.1.1 This Policy recognises the need to encourage live music, dancing and theatre for the wider cultural benefits of the community generally. In addressing such issues, the potential for disturbance to residents will try to be balanced with the wider cultural benefits to the wider population.

6.2 Integration of Strategies

- 6.2.1 The Licensing Authority will secure the proper integration of this policy with local crime prevention, anti-social behaviour away from licensed premises, planning, transport, tourism and cultural strategies by:
 - Liaising and consulting with Warwickshire Police, Community Safety Forum, and considering any guidance from the crime and disorder strategy document; and
 - Liaising and consulting with the appropriate Council Officers, the Planning Committee, the Executive, and considering guidance in the Local Plan.
- 6.2.2 Specific conditions may be attached to premises licences, where appropriate, to reflect local crime prevention strategies. Such conditions may include
 - the correct use of well installed closed circuit television cameras;
 - the provision and use of shatterproof drinking receptacles;
 - a drugs and weapons search policy;
 - the use of ID scanners
 - the use of registered door supervisors;
 - specialised lighting requirements;
 - restrictions on hours of opening and licensable activities.
- 6.2.3 Certificates issued to club premises will reflect local crime prevention strategies and may include any or all of the requirements listed above. The Licensing Authority will have regard to any local orders and/or strategies relating to street drinking.

7 Other regulatory regimes

7.1 This policy will avoid duplication with other regulatory regimes wherever possible. The following advice relates to specific regimes but is not exhaustive:-

7.2 Health and Safety

7.2.1 Premises will normally have been visited by the Council's Health and Community Protection inspection staff with regard to health and safety enforcement at the premises. Certain premises will not fall under this regime and will be the subject of health and safety enforcement by the Health and Safety Executive (HSE). These regimes place a range of general and specific duties on employees, employers, operators of venues and members of the public. Matters arising out of the Health and Safety at Work etc Act 1974 and associated Regulations should not be the subject of conditions that duplicate statutory H&S requirements.

7.3 Fire Safety

7.3.1 Premises and their operators will have statutory duties under the current fire safety regime to ensure the safety of patrons visiting the premises. The operating schedule should state the precautions that will be taken to ensure the safety of the public.

7.4 Food Hygiene

7.4.1 Premises selling alcohol and/or premises engaged in a food business must be registered with WDC and subject to risk-based food hygiene inspections at regular intervals. The inspections are carried out by the council's Health and Community Protection officers.

7.5 Noise

7.5.1 Statutory and public nuisances are dealt with by the Council's Health and Community Safety Section under the Environmental Protection Act 1990 and associated legislation.

7.6 Planning

7.6.1 Premises that apply for a licence or a variation of a licence should be aware that they may also need planning permission to carry out the activities applied for.

8 Standard Conditions

8.1 The Licensing Authority does not support the use of blanket conditions which, if imposed, may be seen as disproportionate and overly burdensome. Conditions attached to licences will be tailored to the individual styles and characteristics of the premises and events concerned and will be precise and enforceable and will be unambiguous and clear in what they intend to achieve.

9 Enforcement

9.1 Inspections of premises will be on a risk assessed basis, to be undertaken when and if judged necessary, assisted by information provided by the Multi Agency Licensing Group.

10 Special Policy Regarding Cumulative Impact

- 10.1 The Licensing Authority recognises that there is a difference between the cumulative impact of premises and commercial need. The latter is a function of market forces and is not a factor the Council may take into account in the discharge of its licensing function.
- 10.2 The Licensing Authority adopted a special policy regarding cumulative impact in November 2005 at the commencement of the Licensing Act 2003 where it considered that a significant concentration of licensed premises would have an impact on the licensing objectives and granting of further licences in that area would add to this impact. When adopting the special policy reference to the steps outlined in the relevant part of the guidance issued under section 182 of the Act.
- 10.3 The Licensing Authority formed two saturation zones, based on information supplied in 2005 on crime and disorder and other related matters. The area and its necessity has been ratified by further figures supplied to the Licensing Authority in January 2009 as part of its review of the cumulative impact policy.
- 10.4 The two zones, when joined together, form the same area as the Leamington Safer Neighbourhood area. In the interest of clarity and transparency, the two zones have been amalgamated into one cumulative impact zone. Properties on both sides of any road which borders the zone are deemed to be included within the zone. A plan of the zone may be found at the end of this policy as Appendix 1.
- 10.5 It is considered that the cumulative impact of further new licences in this zone may lead to the area becoming further saturated with premises of a certain type, including pubs, clubs, takeaways and off licences, making the area a focal point for large groups of people, thereby creating exceptional problems of disorder and nuisance over and above the impact from the individual premises themselves.
- 10.6 The special policy regarding cumulative impact will not be used to try to revoke an existing licence or certificate when representations are made about the way the premises are being operated. However, the special policy may be a justification to refuse an application or to vary a licence or certificate.
- 10.7 The Licensing Authority will not operate a quota of any description including the special policy, that would pre determine an application. Each application will be considered on its individual merits. Proper regard will be given to the contrasting styles and individual characteristics of the premises concerned, and the differing impact they will have on the local community.
- 10.8 If an application for a premises licence within the cumulative impact zone is made, the Licensing Authority will expect the applicant to demonstrate in their operating schedule, the steps to be taken to prevent problems of nuisance and public safety and the steps to be taken to promote the reduction of crime and disorder. The onus of proof will be on the applicant to show that the application will not impact on the four licensing objectives

- 10.9 The Licensing Authority will consider the individual merits of all applications and where it feels to grant the application would be unlikely to add significantly to the cumulative impact in light of the licensing objectives, the Licensing Authority may grant the application.
- 10.10 The policy will be subject to review.

11 Responsible Authorities

- 11.1 A list of contact details for Responsible Authorities authorised under the Act is attached to this policy as Appendix 2.
- 11.2 Responsible Authorities are able to make representations regarding new or variation applications for premises licences and also to seek a review of a current premises licence.
- 11.3 Representations will only be relevant if they relate to one or more of the licensing objectives referred to in paragraph 5.

12. Early Morning Restriction Orders (EMROs) and Late Night Levy (LNL)

- 12.1 Following a report from officers, Warwick District Council's Licensing Committee recommended to full Council that it was felt, at the current time, the application of a LNL or EMROs was not appropriate for the council's area.
- 12.2 The Licensing Committee's recommendation was accepted by full Council during 2013.
- 12.3 However this Council, in March 2014, has requested officers to review the situation subsequent to Central Government's current consultation on licensing matters and to bring forward an updated report at the earliest possible time on the implications of introducing a late night levy in Warwick District.

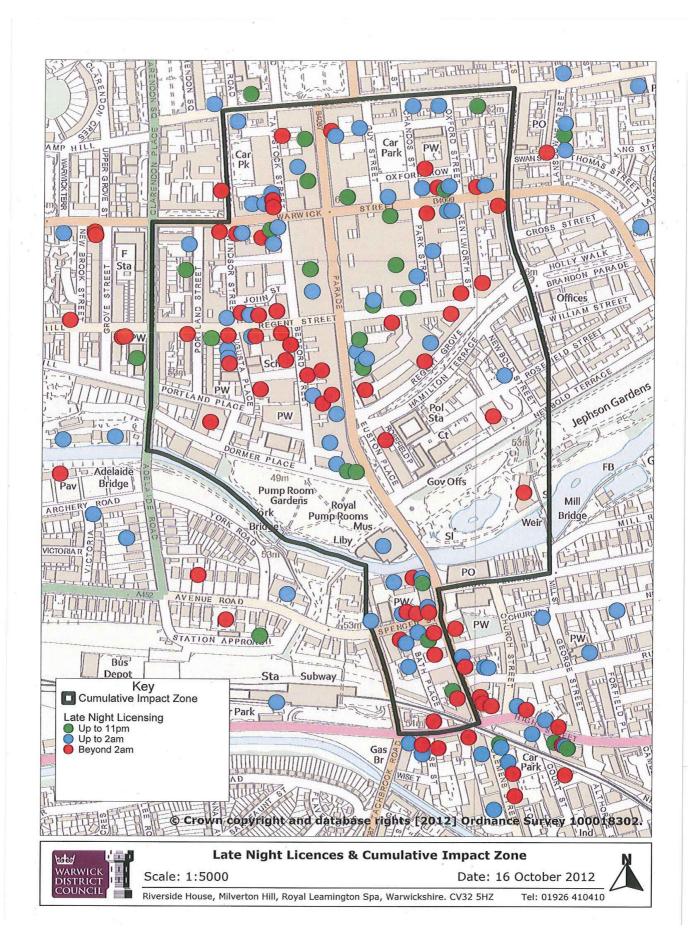
13 Restricted Drinking Zone

- 13.1 The Criminal Justice and Police Act 2001 includes a number of powers to combat crime and disorder, including measures to deal with alcohol related problems. The act gives local authorities the power to designate areas Restricted Drinking Zones' where it will become an offence for any person to drink alcohol after being requested not to do so by a police officer.
- 13.2 The entire area covered by Warwick District has been designated a Restricted Drinking Zone.
- 13.2 This means that, anywhere in the district, it is an arrestable offence to fail, without reasonable excuse, to comply with a police officer's request to cease drinking alcohol. The police also have the power to confiscate and dispose of any alcohol and containers in the person's possession.

14 Further Information

- 14.1 The Licensing Authority has produced guidance documents for applicants.
- 14.2 The Council's Health and Community Protection Section offers advice on the process for, and, progress of, applications and as to whether particular activities need to be licensed. If detailed advice on the requirements of the legislation and how it affects you and your premises is required, independent legal advice should be sought.
- 14.3 The granting of a licence under the Licensing Act 2003 does not obviate the need for permissions or consents required under other legislation.

Appendix 1 - Cumulative Impact Zone (current for 2013)



Appendix 2 – List of Responsible Authorities

POLICE:

Chief Officer of Police Warwickshire Police Licensing Team Warwickshire Justice Centre Leamington Spa Newbold Terrace Leamington Spa Warwickshire CV32 4EL

Tel: 01926 684033 Fax: 01926 684038

Email: Liquor.Licensing@warwickshire.pnn.police.uk

FIRE AUTHORITY:

County Fire Officer Warwickshire Fire & Rescue Service Warwick Street Leamington Spa CV32 5LH

Tel: 01926 423231

E.Mail: firesafety@warwickshire.gov.uk

ENFORCEMENT AGENCY FOR HEALTH AND SAFETY:

Regulatory Manager Health and Community Protection Warwick District Council Riverside House Milverton Hill Royal Leamington Spa CV32 5HZ

Tel: 01926 456707

Email: ehsafety@warwickdc.gov.uk

AUTHORITY RESPONSIBLE FOR ENVIRONMENTAL HEALTH:

Environmental Sustainability Manager Health and Community Protection Warwick District Council Riverside House Milverton Hill Royal Leamington Spa CV32 5HZ

Tel: 01926 456714

Email: ehpollution@warwickdc.gov.uk

THE LICENSING AUTHORITY:

Safer Communities Manager Health and Community Protection Warwick District Council Riverside House Milverton Hill

Royal Leamington Spa CV32 5HZ

Tel: Email:

AUTHORITY RESPONSIBLE FOR PLANNING:

Gary Fisher
Group Leader Development Control
Warwick District Council
Riverside House
Milverton Hill
Royal Leamington Spa
CV32 5HZ

Tel: 01926 456541

Email: gary.fisher@warwickdc.gov.uk

BODY RESPONSIBLE FOR THE PROTECTION OF CHILDREN FROM HARM:

Keith Edwards
Assistant Head of Service
Planning and Performance Children
Young People and Families Directorate
Saltisford Office Park,
Ansell Way
Warwick
CV34 4UL

Tel: 01926 731139

Email: sslicensingapplications@warwickshire.gov.uk

WARWICKSHIRE COUNTY COUNCIL (WEIGHTS & MEASURES):

Simon Coupe Divisional Trading Standards Officer Old Budbrooke Road Warwick CV35 7DP

Tel: 01926 414040

Email: simoncoupe@warwickshire.gov.uk

PUBLIC HEALTH ENGLAND:

Public Health Department (Licensing)
NHSWarwickshire/Warwickshire County Council
PO Box 43 – Shire Hall
Warwick
CV34 4SX

Email:

PublicHealth5PMPUBLICHEALTHWARWICKSHIREPCT@warwickshire.nhs.uk