

Licensing Panel

Thursday 9 January 2014

A Licensing Panel will be held in the Town Hall, Royal Leamington Spa, on Thursday 9 January 2014 at 10.00am

Membership: Councillors Gill, Goode and Wilkinson

Agenda

1. **Emergency Procedure**

At the commencement of the meeting the emergency procedure for the Town Hall will be announced.

2. **Appointment of Chairman**

To appoint a Chairman for the meeting.

3. **Declarations of Interest**

Members to declare the existence and nature of interests in items on the agenda in accordance with the adopted Code of Conduct.

Declarations should be entered on the form to be circulated with the attendance sheet and declared during this item. However, the existence and nature of any interest that subsequently becomes apparent during the course of the meeting must be disclosed immediately. If the interest is not registered, Members must notify the Monitoring Officer of the interest within 28 days.

Members are also reminded of the need to declare predetermination on any matter.

If Members are unsure about whether or not they have an interest, or about its nature, they are strongly advised to seek advice from officers prior to the meeting.

4. **Application the grant of a premises licence under the Licensing Act 2003 for Unit 11, 17 – 19 Livery Street, Regents Court, Royal Leamington Spa**

To consider a report from Health & Community Protection. **(Item 4/Page 1)**

Published 23 December 2013

General Enquiries: Please contact Warwick District Council, Riverside House, Milverton Hill, Royal Leamington Spa, Warwickshire, CV32 5HZ.


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For Enquires regarding the specific reports please contact the named officer for the individual report.

Details of all the Council's committees, councillors and agenda papers are available via our website www.warwickdc.gov.uk/committees

Please note that the majority of the meetings are held on the first floor at the Town Hall. If you feel that this may restrict you attending this meeting, please call (01926) 412656 prior to this meeting, so that we can assist you and make any necessary arrangements to help you attend the meeting.

**THE AGENDA IS AVAILABLE IN LARGE
PRINT ON REQUEST, PRIOR TO THE
MEETING.**

		Licensing Panel 9 January 2014	Agenda Item No. 4
Title		Application for the grant of a premises licence under the Licensing Act 2003 for Unit 11, 17 – 19 Livery Street, Regents Court, Royal Leamington Spa	
For further information about this report please contact		Emma Dudgeon, Licensing Enforcement Officer, Health and Community Protection. Tel: 01926 456113 Emma.dudgeon@warwickdc.gov.uk	
Wards of the District directly affected		None	
Is the report private and confidential and not for publication by virtue of a paragraph of schedule 12A of the Local Government Act 1972, following the Local Government (Access to Information) (Variation) Order 2006?		No	
Date and meeting when issue was last considered and relevant minute number		N/A	
Background Papers		None	

Contrary to the policy framework:	No
Contrary to the budgetary framework:	No
Key Decision?	No
Included within the Forward Plan? (If yes include reference number)	No
Equality & Sustainability Impact Assessment Undertaken	No

Officer/Councillor Approval		
Officer Approval	Date	Name
Chief Executive/Deputy Chief Executive		
Head of Service		Richard Hall
CMT		
Section 151 Officer		
Monitoring Officer		
Finance		
Portfolio Holder(s)		Michael Coker
Consultation & Community Engagement		
N/A		
Final Decision?		Yes
Suggested next steps - None		

1. **SUMMARY**

- 1.1 Warwick District Council Licensing Authority has received a valid application for a new premises licence from Turtle Bay Restaurants Limited.
- 1.2 Representations have been received in relation to this application for the consideration of the panel in the determination of this application.

2. **RECOMMENDATION**

- 2.1 Members are asked to consider the information contained in this report and decide whether the application for the grant of a premises licence for Unit 11, 17 – 19 Livery Street, Regents Court, Royal Leamington Spa, should be approved and if so, whether it should be subject to any conditions.

3. **REASONS FOR THE RECOMMENDATION**

- 3.1 Turtle Bay Restaurants Limited applied for a premises licence on 13th November 2013. The table below shows what has been applied for.

	Supply of Alcohol (on and off the premises) Late Night Refreshment	Opening Hours
Everyday	10:00 to 23:30	10:00 to 23:30

- 3.2 An operating schedule which has been submitted by the applicant will form part of any licence issued has been supplied as follows:

General

- 1. Clear notices displayed at all points where customers leave the building must instruct them to respect the needs of local residents and leave the premises and the area quietly.
- 2. The premises supervisor, manager or other competent person shall manage the outdoor area to ensure that customers do not behave in a noisy, rowdy or offensive manner.
- 3. CCTV shall be in use at the premises:
 - i. Where a CCTV system is to be installed, extended or replaced, it shall be to an appropriate standard as agreed with the Licensing Authority in consultation with the Police. Where a CCTV system is to be installed it shall be fully operational prior to any licensable activity taking place. Where existing CCTV systems are to be replaced or extended the replacement or extension of the system shall be concluded and the CCTV system shall be fully operational before any licensable activities take place.
 - ii. The CCTV equipment shall be maintained in a good working order and will continually record when licensable activity takes place and for a period of two hours afterwards.
 - iii. The premises licence holder shall ensure images from the CCTV are retained for a period of 31 days. The image retention period may be reviewed as appropriate by the Licensing Authority.
 - iv. The correct time and date will be generated onto both the recording and the real time image screen.
 - v. There shall be clear signage indicating that CCTV equipment is in use and recording at the premises during all hours the premises is open to the public.

4. The premises Licence Holder shall ensure participation in any Pub Watch or similar scheme operating in the locality of the licensed premises.
5. All staff to be trained in the prevention of underage sales to a level commensurate with their duties. All such training to be updated as necessary, for instance when legislation changes, and should include training on how to deal with difficult customers. The training should be clearly documented and signed and dated by both the trainer and the member of staff receiving the training. The documentation shall be available for inspection on request by an authorised officer of the Licensing Authority or a constable.
6. An approved proof of age scheme shall be adopted, implemented and advertised within the premises such as "Challenge 21" whereby an accepted form of photographic identification shall be requested before any alcohol is sold to any person who appears to be under the age of 21 years of age. Acceptable proof of age would include identification bearing the customers photograph, date of birth and integral holographic mark or security measure. Suitable means of identification would include PASS approved proof of age card, photo card driving licence and passport. Publicity materials notifying customers of the operation of the Challenge 21 Scheme shall be displayed at the premises including challenge 21 signs of at least A5 size at the entrance of the premises and where practical at each point of sale.
7. The Premises Licence Holder shall require the designated premises supervisor, or in his/her absence other responsible person, to keep an 'incident/refusals' logbook in a bound book which full details of all incidents are recorded. This shall include details of any refused sales and shall give details of the persons involved, incident description, time and date, actions taken and final outcome of the situation. This shall be completed as soon as possible and in any case no later than the close of business on the day of the incident. The time and date when the report was completed, and by whom, is to form part of the entry. The logbook is to be kept on the premises at all times and shall be produced to an authorised officer on the Licensing Authority or a constable when required.
8. Substantial food available until 60 minutes before close.
9. At any given time a minimum of 75% of the public trading area will be set to tables and chairs.
10. The external seating area to be cleared of customers by 23:00 other than customers smoking
11. No open vessels to be taken outside the curtilage of the premises at any time.
12. Access to the premises by children is not restricted or prohibited save that all children must be accompanied by an adult after 22:00 hours.
13. No speakers for amplification of music shall be placed on the outside of the premises or on the outside of any building forming part of the premises.
14. The DPS shall make an ongoing professional assessment as to weather to employ SIA door staff at anytime but such door staff are to be employed in any event from 22:00 hours on the 24th and 31st December.

3.3 The premises do not currently operate under a premises licence.

3.4. Relevant representations have been received from a Ward Councillor, attached as appendix 1, Royal Leamington Spa Town Council, attached as appendix 2 and a local resident attached as appendix 3.

- 3.5 A representation has been received from Warwickshire Police, however this has been withdrawn following the agreement of the below conditions. These conditions will be added to any licence issued.
1. Outside seating area to be clearly marked with some form of solid barrier system.
 2. Clear legible signs in outside area stating 'No open vessels to be removed outside permitted marked licensable area (marked upon the premises plan).'
 3. Use of outside seating area for consumption of food and drink shall cease at 23:00 hours.
 4. Membership of locally approved retail radio scheme and conform to its policy and procedures.
- 3.6 **These premises are located within the Council's Cumulative Impact Zone. This means that the applicant must prove that the application will not impact significantly on any of the Licensing Objectives – it is not for anyone making representations to prove it will.**
- 3.7 A plan of the premises submitted by the application is attached as appendix 4 and a map of the area of the premises is attached as appendix 5.
- 3.8 When considering the application the panel must give appropriate weight to:-
- a) The representations received.
 - b) Statutory guidance issued by the Secretary of State under Section 182 of the Licensing Act 2003.
 - c) The Council's Licensing Policy Statement (attached as appendix 6)
 - d) The Licensing Objectives, which are:-
 - i) The Prevention of Crime and Disorder.
 - ii) Public Safety.
 - iii) The Prevention of Public Nuisance.
 - iv) The Protection of Children from Harm.

However, it should only consider those licensing objectives which have been referred to in the representations received.

- 3.9 The Council's Licensing Policy Statement provides that the authority will take an objective view on all applications and will seek to attach appropriate and proportionate conditions to licences where necessary in order to ensure compliance with the four licensing objectives shown earlier. Each application will be judged on its own individual merits.
- 3.10 Details of the procedure adopted by the Licensing Committee for Panel Hearings have been supplied to the applicant and those making representations. The procedure will be explained more fully by one of the Council's Legal Team at the commencement of the hearing.

4. **BUDGETARY FRAMEWORK**


- 4.1 Any costs involved in any appeal could be levied against the Licensing Authority.

5. **ALTERNATIVE OPTION(S) CONSIDERED**

- 5.1 No alternatives may be considered

6. **BACKGROUND**

- 6.1 None

Licensing Act 2003 Representation Form	
Section 1 - Application Details	
I object to the following Application:	
Applicant's name (if known): Turtle Bay Restaurant Premises name and address: Unit 11, 17-19 Livery Street, Regents Court, Leamington Spa, CV32 4NG	
Application for a	Premises Licence..... X
Application Number	WDCPREM00782

Organisation name if applicable	Jerry Weber, Warwick District councillor
Please state nature of representation: I am District councillor for Leamington Clarendon. The applicant's premises is in my ward. I have also been in discussion with Regent Court's Residents Association regarding this application	

Section - Objection Details	
My objection is relevant to the following licensing objective:	<input type="checkbox"/> Prevention of public nuisance.

I object to the application being granted in it's current form

My objection is based on the following:

I do not object to this premises being offered an alcohol premises license as a restaurant. On the other hand, I am concerned that the operator, Turtle Bay is as much of bar operation as a restaurant.

I would urge the Panel to make a visit to Turtle Bay in Leicester or Nottingham to gain first hand understanding of the nature of these premises.

Turtle Bay is not an A3 establishment

Turtle Bay is not a restaurant establishment. It is a restaurant/bar and as a consequence will have a detrimental effect on the local area, its residents and will contribute to public nuisance.

The wider plans by the owners of Regent Court to transform the area from predominantly class A1 to class A3 (planning application W/13/1578) and the application for these premises for change of use from class A1 to class A3 (planning application W/13/1339) do not indicate that the premises will be a restaurant/bar.

The applicant is clearly not applying for an "A3 Restaurants and cafes are establishments for the sale of food and drink for consumption on the premises – restaurants, snack bars and cafes". It is clear that Turtle Bay as a restaurant/bar chain is more likely to fall under "A4 Drinking establishment – Public houses, wine bars or other drinking establishments."

In the "licensing pack" that has been offered by Turtle Bay, they indicate on page 7 that they require permission for "A3 with Ancillary bar". This application is for a Restaurant only.

In order to illustrate this, I quote from Trip Adviser: "My partner and I went to the restaurant on Saturday night. When we got there it was packed in the front area with the bar in it but we were taken to a cosy raised back area with fairy lights and candles in which we ate our food. We were pleased that this area was designated away from the bar area."

I would ask the Panel to give due consideration on this point and question whether turtle Bay is a restaurant or a restaurant/bar.

The layout of the premises also offered in their "licensing pack" shows 136 seats and tables with 43 devoted to bar seating. In addition to this there is ample space for standing at the bar. At a conservative estimate that means that 32% of the seating devoted to drinking only and that does not take into account standing at the bar.

This arrangement will be unique in Livery Street and should be restricted. The current premises in Livery Street, Strada and Nandos do not have separate bars and customers do not sit or stand at the bar in either establishments.

I recommend that no drinks will be sold to customers unless they are seated at a table for food or are waiting to be seated at a table where they will be served food. This will prevent unnecessary drinking. It will also reduce drunkenness and prevent any additional problems within the Cumulative Impact Zone.

Off Premises License

The applicant has applied for an off-premises license. **I object to this and ask that this aspect of the application is refused.**

Late Night Refreshment

No application for outside dining and drinking has been applied for by the applicants.

I must ask that the Panel does not allow any "outside activity" within the cartilage of the premises. The applicant has asked for a license until 2330. May I ask that this is entirely restricted to 2330 and that customers must leave the premises by this time.

Drinks Promotions

Other Turtle Bay premises offer Happy Hour 2 for 1 drinks.

To quote trip Adviser: "There's a real party like chilled happy feel in the restaurant, we could sit there all night drinking their amazing cocktails which are 2 for 1 from 10 pm." "Happy Hour is good with 2 for 1 cocktails"

I ask the Panel to consider not allowing drinks promotions such as this to be advertised within or outside the premises.

General (2) "The premises supervisor, manager or other competent person shall manage the outdoor area to ensure that customers do not behave in a noisy, rowdy or offensive manner."

I must ask the Panel to consider that no activity is allowed in any outside area. I would recommend that the premises supervisor, manager or other competent person role is only to control the safe and reasonable departure of customers bearing in mind the right of residents to have peace and quiet in the street after 2330.

General (10) The external seating area to be cleared of customers by 23:00 other than customers smoking.

In order to prevent a public nuisance, I would ask that there is no provision for an external seating area.

An external seating should not be allowed for these premises. Turtle Bay has a reputation as a very lively restaurant. I would like the Panel to consider comparing this proposal with Strada which also has external seating. Residents have informed me that there is very little nuisance from external seating in Strada as the restaurant is quite far away from residents and the customer profile of Strada is older and less party going than Turtle Bay.


In order to illustrate this, I will quote from Trip Adviser regarding Turtle Bay. I quote:

"Me and my friends went to Turtle Bay on a Tuesday night. It was busy with a lively atmosphere and Caribbean music lifted the vibe."

"It's more lively than your average restaurant with great tunes and a cocktail bar..... Don't come here for a quiet night but great if you are looking for somewhere lively and different."

NOTES

- Please complete all information or your objection may not be considered.
- Try to be as specific as possible and give examples e.g. on 1 February I could hear loud music from the premises between 10pm and 1 am I am concerned that if the premises open until 2 am this will cause a nuisance to me and other residents of the street

Licensing Act 2003 Representation Form		
Section 1 - Application Details		
I object to the following Application:		
Applicant's name (if known): Turtle Bay Restaurants Ltd.		
Premises name and address: Unit 11, 17-19 Livery Street, Regents Court, CV32 4NG		
Application for a	Premises Licence..... X	
Application Number	WDCPREM00782	

Section 2 - Objector details	
Individual Objectors Details:	
<i>If you are objecting as a representative go to the next section</i>	
Applicant Title	Mr <input type="checkbox"/> Mrs <input type="checkbox"/> Miss <input type="checkbox"/> Other _____
Surname	
First name(s)	
Address (incl postcode):	

Please note that a full copy of your objection (including your name and address) is required to be sent to the applicant and will be a public document at any hearing of this matter.

If you do not wish your objection to be made public please complete the box below and give reasons. If you are not prepared to allow your objection to be made public then it may be ruled as unusable or as being less important than a public objection.

Please tick here if you do not wish your objection to be made public and complete the box below

This is because

If you represent residents or businesses please complete the boxes below

Organisation name if applicable	Royal Leamington Spa Town Council
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Please state nature of representation:

The Town Council raised an objection for the following reason:

The Council considered that the granting of a license would increase the risk of unacceptable disruption and noise which would adversely impact on the occupants living in residential properties in the immediate area. It may also result in the premises becoming predominantly a bar rather than a restaurant.

Section - Objection Details	
<p>My objection is relevant to the following licensing objective:</p> <p><i>You can tick more than one box</i></p>	<p><input checked="" type="checkbox"/> Prevention of crime and disorder.</p> <p><input checked="" type="checkbox"/> Prevention of public nuisance.</p> <p><input type="checkbox"/> Protection of children from harm.</p> <p><input type="checkbox"/> Public safety</p>

X

I object to the application being granted at all

I object to the application being granted in it's current form (If you choose this option remember to tell us in the next section what changes you would like to see)

If the Licence be approved then the Council recommends that the following conditions are imposed:

1. The provision of service to tables by waiters / waitresses.
2. Alcohol only to be served with substantial meals.
3. Opening hours should be reasonable and should not be extended.

You need to complete this box as fully as possible. If you do not then the Committee may not understand why you have objected.


Please attach supporting documents / further pages as necessary - Please number all extra pages

These premises are currently situated in a retail area with residential properties above. The establishment of a restaurant in place of the retail unit will increase the risk of unacceptable disruption and noise which would adversely impact on the occupants living in residential properties in the immediate area.

Signed.....Royal Leamington Spa Town Council.....
Date...3rd December 2013.....

NOTES

- Please complete all information or your objection may not be considered.
- Try to be as specific as possible and give examples e.g. on 1 February I could hear loud music from the premises between 10pm and 1 am I am concerned that if the premises open until 2 am this will cause a nuisance to me and other residents of the street
- Groups may include a Residents Association, Parish or Town Council, District Council Ward Councillor (list residents who have approached you to represent them), trade association
- If you do make a representation you will be invited to attend a meeting of the Licensing Authority's Panel and any subsequent appeal proceeding. If you do not attend, the Panel will

Licensing Act 2003 Representation Form	
Section 1 - Application Details	
I object to the following Application:	
Applicant's name (if known): Turtle Bay Restaurant	
Premises name and address: Unit 11, 17-19 Livery Street, Regents Court, Leamington Spa, CV32 4NG	
Application for a	Premises Licence..... X
Application Number	WDCPREM00782

Organisation name if applicable	
Please state nature of representation:	
I am a resident of Regents Court	

Section - Objection Details	
My objection is relevant to the following licensing objective:	<input type="checkbox"/> Prevention of public nuisance.

I object to the application being granted in it's current form

I understand the need for a license for alcohol as a restaurant, however Turtle Bay is bar operation restaurant and therefore attracts drinkers rather than diners

Reviewing the website for Turtlebay shows this as being a bar with live music with equal numbers of images of people drinking at tables rather than dining and live music. This establishment is in a 95% residential area and will attract drinkers and will cause a public nuisance.

The application also includes the provision of drinking on and off the premises allowing drinkers and smokers to congregate outside. The nature of Regent Court is that there are tall buildings on both sides which causes the magnification of noise. Being a 95% residential area, the noise levels will create nuisance, the smoking a health hazard (the flats facing into Livery street on the one side are directly above the shops and only have front facing windows. These are the only source of ventilation meaning that people smoking below will cause a passive smoking environment to flats above).

The applicant has not requested planning permission for outside seating and therefore granting a license for alcohol consumption on or off the premises can only be for smokers and drinkers.

I object to this and ask that this aspect of the application is refused.

In the "licensing pack" that has been offered by Turtle Bay, they indicate on page 7 that they require permission for "A3 with Ancillary bar". This application is for a Restaurant only.

I would ask the Panel to give due consideration on this point and question whether turtle Bay is a restaurant or a restaurant/bar.

The layout of the premises shows there is a large space devoted for standing at the bar, thus this is a bar activity rather than a restaurant – all other restaurants in Livery street do not have standing bars but restaurant seating

I request that the license be restricted to diners only. This should help reduce anti-social behaviour and attracting drinkers rather than diners to a residential area

The applicant has asked for a license until 11:30pm and I request that no extension be granted to this – this is a residential area

NOTES

- Please complete all information or your objection may not be considered.
- Try to be as specific as possible and give examples e.g. on 1 February I could hear loud music from the premises between 10pm and 1 am I am concerned that if the premises open until 2 am this will cause a nuisance to me and other residents of the street
- Groups may include a Residents Association, Parish or Town Council, District Council Ward Councillor (list residents who have approached you to represent them), trade association
- If you do make a representation you will be invited to attend a meeting of the Licensing Authority's Panel and any subsequent appeal proceeding. If you do not attend, the Panel will





STATEMENT OF LICENSING POLICY

Reviewed 2009

(Changes to cumulative impact zone added)

9th July 2009

1. Introduction

- 1.1 Warwick District Council (the Licensing Authority) makes this Statement of Licensing Policy in pursuance of its duties and powers under the Licensing Act 2003, (the Act) and guidelines on its content issued under Section 182 of the Act.
- 1.2 Warwick District Council is situated in the south of Warwickshire in the centre of England. Appropriately for England's heartland, Warwick District Council's boundaries are roughly heart-shaped, embracing an area of some 28,253 hectares with a population of 126,000 people. The District covers four towns, Royal Leamington Spa, Warwick, Kenilworth and Whitnash as well as a large rural area with 18 Parish Councils. It is acknowledged that the town centres have a large proportion of residential premises.
- 1.3 The aim of this Policy is to:-
- promote the Licensing Objectives.
- 1.4 The following Licensing Objectives can be found in the Licensing Act 2003:-
- **prevention of crime and disorder;**
 - **public safety;**
 - **prevention of public nuisance; and**
 - **protection of children from harm.**
- 1.5 In making this Policy, the Licensing Authority recognises the following:-
- **that residents within, and visitors to the District need a safe and healthy environment to live, work and visit; and**
 - **that safe and well run entertainment premises are important to the local economy and vibrancy of the District.**
- 1.6 This Statement provides guidance to the police, applicants, objectors and residents on the general approach that the Licensing Authority (acting through its Licensing Committee) will take when making licensing decisions.
- The following, will guide that decision making process:-
- the Council as licensing authority must carry out its functions under the Act with a view to promoting the Licensing Objectives;
 - each licence application will be given individual consideration on its merits;
 - when making its decisions, the Licensing Authority will have regard to the matters contained in this Statement and to any government guidance that is issued from time to time; and
 - the Licensing Authority will have regard to the provisions of the Human Rights Act 1998 and in particular, Article 6 (right to a fair and public hearing); Article 8 (right to respect for home, private and family life) and Article 1 of the First Protocol (right to peaceful enjoyment of property and possessions).
- 1.7 This Statement covers the period 7 January 2008 to 6 January 2011 and will be kept under review and revised/amended as required, following consultation.

1.8 The Licensing Authority will carry out its licensing functions in accordance with the Licensing Act 2003 (as amended) and any relevant guidance issued under the Act.

1.9 The Licensing Authority will observe the principle of the Race Relations Act 1976 and the Race Relations (Amendment) Act 2000.

2. Delegation of Functions for Regulatory Matters

2.1 In the interests of speed, efficiency and cost effectiveness the Licensing Committee will only decide matters that have not been delegated to a sub-committee or to an officer. A copy of the scheme of delegation is available on request.

3. General Statement of Guiding Principles

3.1 The Council as a licensing authority has adopted the following principles. These principles will serve as a **general** guide to the Council when it carries out its licensing functions:-

3.2 **Principle 1** - The Licensing Authority will not normally fix pre-determined licensing 'quotas' in any given area but see paragraphs 7 and 8.

3.3 The purpose behind this Principle is to:

- promote the prevention of crime and disorder.

3.4 If there are problems in a particular area with nuisance, crime or disorder and those problems are associated with the number or proximity of licensed premises in that area, the Licensing Authority will normally use licence conditions to address those problems, but may impose 'quotas.' (see paragraphs 7 and 8)

3.5 **Principle 2** - The Licensing Authority generally supports the use of longer opening hours as a means of reducing the concentration of people leaving licensed premises at the same time and of staggering their dispersal. However, there is no presumption in favour of longer hours and the Licensing Authority will take into account any evidence which shows that longer opening hours in any particular case undermines the licensing objectives.

3.6 The purpose behind this Principle is to:-

- promote the prevention of crime and disorder;
- promote public safety;
- promote the prevention of public nuisance; and
- address the issue of closing hours.

3.7 It is recognised by the Licensing Authority, following Government recommendations that, longer licensing, hours with regard to the sale of alcohol are important to ensure that the concentrations of customers leaving premises simultaneously are avoided.

- 3.8 Restrictions that undermine this Principle will normally be avoided and licence conditions used to address any problems which may arise.
- 3.9 **Principle 3** - The Licensing Authority will not fix pre-determined closing times for particular areas but will take into account any objections received when dealing with individual applications.
- 3.10 The purpose behind this Principle is to:-
- promote the prevention of crime and disorder;
 - promote public safety; and
 - promote the prevention of public nuisance.
- 3.11 Restrictions that undermine this Principle will normally be avoided and licence conditions used to address any problems which may arise.
- 3.12 **Principle 4** - As far as shops, stores and supermarkets are concerned, the Licensing Authority will normally permit the sale of alcohol during legal opening hours unless evidence is available that to do so would undermine the licensing objectives.
- 3.13 The purpose behind this Principle is to:-
- promote the prevention of crime and disorder;
 - promote the prevention of public nuisance; and
 - address the issue of alcohol sales in shops, stores and supermarkets.
- 3.14 Restrictions that undermine this Principle will normally be avoided and licence conditions used to address any problems which may arise.
- 3.15 **Principle 5** - The Licensing Authority will not limit the access of children to licensed premises unless it is necessary for the prevention of harm.
- 3.16 The purpose behind this Principle is to:-
- promote the protection of children from harm; and
 - address the issue of children in licensed premises, including cinemas and other public entertainment.
- 3.17 Restrictions that undermine this Principle will normally be avoided and licence conditions used to address any problems which may arise.
- 3.18 **Principle 6** – The Licensing Authority will only attach conditions that further the Licensing Objectives and relate to the operating schedule, relevant representations that have been received or mandatory conditions as prescribed in the Licensing Act 2003.

3.19 The purpose behind this Principle is to:-

- ensure that all applications are dealt with on merit;
- ensure that conditions imposed further the licensing objectives; and
- ensure that conditions relate to the operating schedule or relevant representations which have been received.

4. Licensing Objectives

4.1 Prevention of Crime and Disorder

4.1.1 In addition to the requirement for the Licensing Authority to promote the licensing objectives, it also has a duty under Section 17 of the Crime and Disorder Act 1998 to exercise its functions with due regard to the likely effect of the exercise of those functions on, and to do all it reasonably can to prevent crime and disorder in the District.

4.1.2 The Licensing Authority will expect all licensed premises to be managed responsibly.

4.1.3 When considering applications for premises licences for late night refreshment the Licensing Authority will take into account the potential for disorder that this type of premises may cause to the night time environment.

4.1.4 The Licensing Authority will consider attaching conditions to licences and certificates to prevent crime and disorder. Any such conditions imposed will be tailored to the style and characteristics of the premises and the type of activities expected to take place there.

4.1.5 The Licensing Authority recognises that there are a number of mechanisms for addressing unlawful or anti-social behaviour that occurs away from licensed premises, qualifying clubs and temporary events. These include:—

- planning controls;
- enforcement of Environmental Protection legislation (e.g. on noise nuisance);
- positive measures to provide a safer and clean town centre;
- environmental controls, in partnership with local businesses, transport operators and other departments of the Council;
- powers to designate parts of the District as places where alcohol may not be consumed publicly;
- police enforcement of the law with regard to disorder and anti-social behaviour, including the issue of fixed penalty notices;
- dispersal of people quickly and safely from town centres to avoid concentrations which may produce disorder and disturbance;
- the prosecution of any personal licence holder or member of staff at such premises who is selling alcohol to people who are drunk;
- confiscation of alcohol from adults and others in designated areas;
- police powers to close down instantly for up to 24 hours any licensed premises or temporary events on the grounds of disorder, the likelihood of disorder or excessive noise emanating from the premises; and
- the power of police, other responsible authority or a local resident or business to seek a review of the licence or certificate in question.

4.2 Public safety

- 4.2.1 The Licensing Authority will consider attaching conditions to licences and certificates to promote public safety. Any such conditions will be tailored to the style and characteristics of the premises and the type of activities expected to take place there.
- 4.2.2 The Licensing Authority will consider attaching a 'safe capacity' to licences and certificates when it appears necessary to ensure public safety or to prevent crime and disorder.

4.3 Prevention of public nuisance

- 4.3.1 The Licensing Authority will take an objective view as to the potential for nuisance and will seek to attach appropriate and proportionate conditions to licences and certificates where necessary in order to prevent it. Any such conditions imposed will be tailored to the style and characteristics of the premises and the type of activities expected to take place there. In each individual case that arises following representation, the Licensing Authority will:
- consider the potential for nuisance associated with the style, characteristics and activities of the licensable activity involved;
 - examine the potential steps which could be taken to reduce the risk of nuisance, particularly in areas of dense residential accommodation; and
 - consider restricting the hours of the licence or the licensable activity only as a last resort because of the potential impact on disorder and anti-social behaviour from fixed and artificially early closing times.
- 4.3.2 By way of guidance, the Licensing Authority would expect that after 23.00 all persons outside the premises would move indoors, and any amplified sound to be inaudible in neighbouring domestic properties.
- 4.3.3 Any exceptions to this would need to be justified in an operating schedule showing how the licensing objectives were being achieved.
- 4.3.4 In the event of a variation to remove this condition, and in the case of the necessity of a hearing, evidence would be expected to be submitted to the Licensing Panel that the change would not impact on the licensing objectives
- 4.3.5 It should also be noted that the Licensing Authority expects that the premises will usually close within half an hour of the end of the last licensable activity.

4.4 Prevention of Harm to Children

- 4.4.1 For the purposes of the Act, the "responsible authority" in respect of issues relating to the protection of children from harm, and to which copies of applications should be sent is:

The Assistant Head of Service, Planning and performance children, Young Children and Families Directorate, Saltisford Office Park, Ansell Way, Warwick. CV32 4UL

- 4.4.2 For the purposes of this Policy and for the making of representations in respect of any application, the Warwickshire Children and Young People's Joint Management Team have indicated that they will regard the term "children" to include any person between the ages of 0 – 18 years old.
- 4.4.3 Nothing in this statement of policy limits the access of children to licensed premises unless it is necessary for the prevention of harm to children.
- 4.4.4 Areas that may give rise to particular concern in respect of children include premises:
- Where there have been convictions of members of the current staff for serving alcohol to minors, with a reputation for underage drinking or where the Portman Group Code of Practice on Naming, Packaging and Promotion of Alcoholic Drinks is not being followed (the Portman Group's code is particularly commended to applicants for premises licences/ club registration certificates);
 - With a known association with drug taking or dealing;
 - Where there is a strong element of gambling on the premises;
 - Where entertainment of an adult or sexual nature is commonly provided (e.g. topless bar staff, striptease, lap/table/pole dancing, strong and offensive language).
- 4.4.5 It is acknowledged that complete exclusion of children will be rare but the options to be considered by the Council for limiting access of children, where regarded as necessary for the prevention of harm to children, may include any of the following:
- Limitations on the hours when children may be present;
 - Age limitations (below 18);
 - Limitations or exclusions when certain activities are taking place;
 - Restrictions or exclusions in respect of parts of premises;
 - Requirements for an accompanying adult;
 - Full exclusion of people under 18 from the premises when any licensable activities are taking place.
- 4.4.6 The Licensing Authority cannot impose conditions requiring the admission of children to any premises. Where no licensing restriction is necessary, this will remain a matter for the discretion of the individual licensee or club.
- 4.4.7 In the case of premises giving film exhibitions, the Licensing Authority expects licensees or clubs to include in their operating schedules arrangements to ensure that children will be restricted from viewing age-restricted films classified according to the recommendations of the British Board of Film Classifications.

4.4.8 Where a number of children are expected to attend regulated entertainment (e.g. theatre production, 'junior disco', film shows), the Licensing Authority may consider the need to require a specified number of adults to be present at the place of entertainment to control the access and egress of children and to assure their safety. The number of adults required will need to be calculated on the basis of a risk assessment by the applicant and will need to take into consideration the size of the venue, the number and ages and ability of the children present and the type of activity involved. These matters will need to be addressed by the applicant as part of the operating schedule.

The Licensing Authority will consider attaching conditions to licences and certificates to prevent harm to children.

5. Other Considerations

5.1 Live Music, Dancing & Theatre

5.1.1 This Policy recognises the need to encourage live music, dancing and theatre for the wider cultural benefits of the community generally. In addressing such issues, the potential for disturbance in neighbourhoods will always be carefully balanced with these wider benefits.

5.2 Integration of Strategies

5.2.1 The Licensing Authority shall secure the proper integration of this policy with local crime prevention, anti-social behaviour away from licensed premises, planning, transport, tourism and cultural strategies by:

- Liaising and consulting with Warwickshire Police, Community Safety Forum, and considering any guidance from the crime and disorder strategy document; and
- Liaising and consulting with the appropriate Council Officers, the Planning Committee, the Executive, and considering guidance in the Local Plan.

5.2.2 Specific conditions may be attached to premises licences to reflect local crime prevention strategies. Such conditions may include

- the use of closed circuit television cameras;
- the provision and use of shatterproof drinking receptacles;
- a drugs and weapons search policy;
- the use of registered door supervisors;
- specialised lighting requirements;
- restrictions on hours of opening; and
- membership of an appropriate Pub-Watch scheme.

5.2.3 Certificates issued to club premises shall reflect local crime prevention strategies and may include any or all of the requirements listed above. The Licensing Authority will have regard to any local orders and/or strategies relating to street drinking.

5.2.4 The Council's Licensing Committee shall receive any reports relevant to the needs of the local tourist economy and the cultural strategy for the area to ensure that the Committee considers these matters.

5.2.5 The Council's Licensing Committee shall receive relevant information relating to the employment situation of the area and the need for new investment and employment where appropriate.

5.2.6 Unnecessary duplication or inefficiencies will be avoided by properly separating the planning and licensing regimes. Where appropriate, matters for consideration in licensing applications will not duplicate matters considered as part of any planning application. Licensing decisions will take into account any relevant planning decisions either by the Planning Committee or following appeals against decisions taken by that Committee and will not cut across such decisions.

5.2.7 The Council's Licensing Committee shall provide and receive regular reports to and from the Planning Committee on the situation regarding licensed premises in the area.

6. Other regulatory regimes

6.1 This policy shall avoid duplication with other regulatory regimes wherever possible. The following advice relates to specific regimes but is not exhaustive:-

6.2 Health and Safety

6.2.1 Premises will normally have been visited by the Council's Environmental Health inspection staff with regard to health and safety enforcement at the premises. Certain premises will not fall under this regime and will be the subject of health and safety enforcement by the Health and Safety Executive (HSE). These regimes place a range of general and specific duties on employees, employers, operators of venues and members of the public. Matters arising out of the Health and Safety at Work etc Act 1974 and associated Regulations should not be the subject of conditions unless they are necessary for the promotion of the licensing objectives.

6.3 Fire Safety

6.3.1 Premises and their operators will be under general duties under current fire safety regimes. The operating schedule should indicate the precautions that are taken to protect public safety.

6.4 Food Hygiene

6.4.1 Premises selling alcohol and/or premises engaged in a food business will be registered with the Licensing Authority and subject to risk-based food hygiene inspections at regular intervals.

6.5 Noise

6.5.1 Statutory and public nuisances are dealt with by the Council's Environmental Health Business Unit under the Environmental Protection Act 1990 and associated legislation.

6.6 Planning

- 6.6.1 Any premises that apply for a licence or a variation of a licence may also need planning permission.

6.7 Standard Conditions

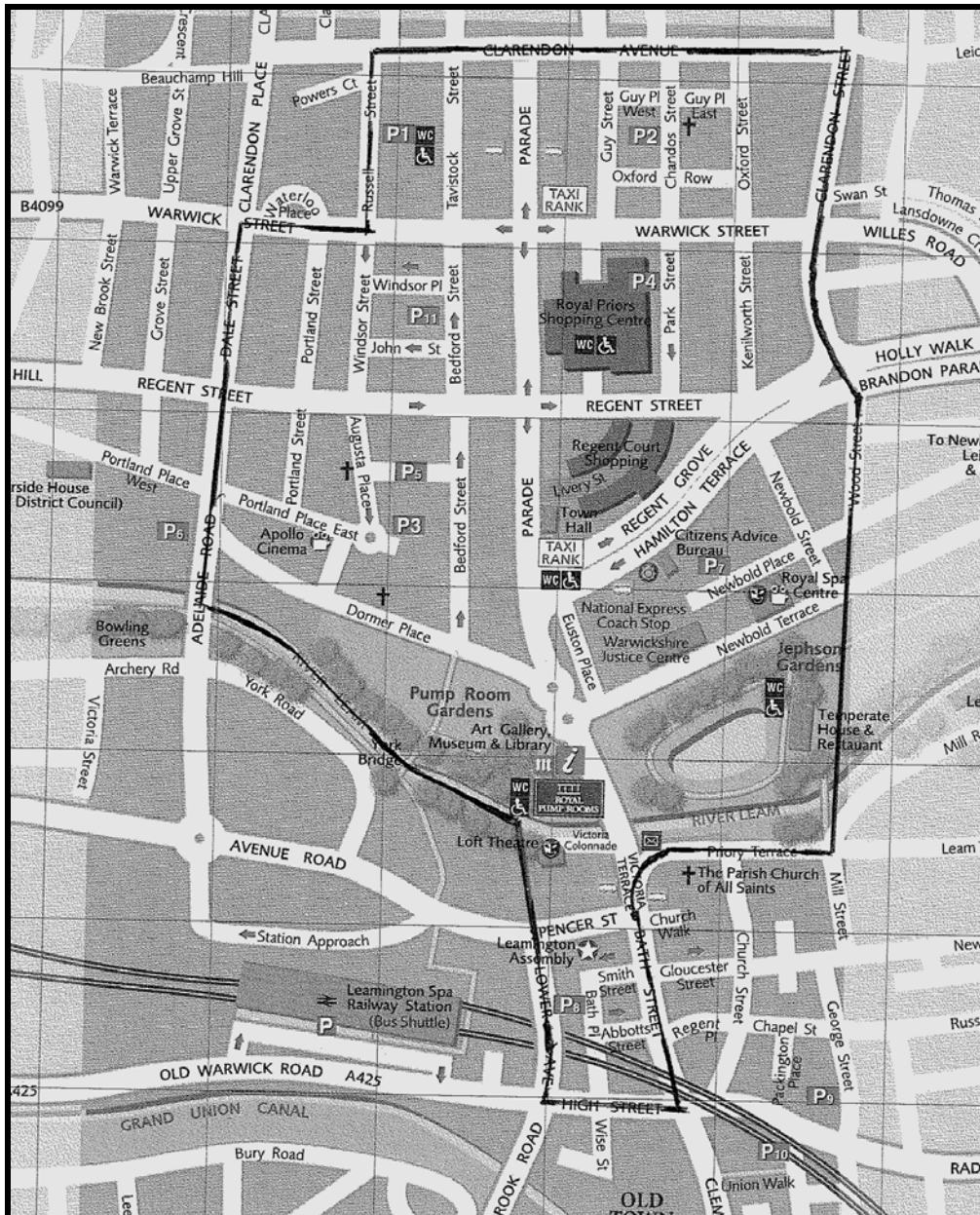
- 6.7.1 The Licensing Authority does not support the use of blanket conditions which, if imposed, may be seen as disproportionate and overly burdensome. Conditions attached to licences shall be tailored to the individual styles and characteristics of the premises and events concerned

6.8 Enforcement

- 6.8.1 The enforcement of licensing law and the inspection of licensed premises is detailed in the Protocol between Warwickshire Police and the Council, together with Warwickshire Fire Service and Trading Standards. This Protocol reflects the need for a more efficient deployment of Police and Local Authority staff commonly engaged in licensing enforcement. A copy of the Protocol is available on request.
- 6.8.2 Attention is drawn to the targeting of agreed problem and high risk premises requiring greater attention as identified in the Protocol. Inspections of premises will be on a risk assessed basis, to be undertaken when and if judged necessary, assisted by information provided by the Multi Agency Enforcement Group. Information about this group is available separately

7. Special Policy Regarding Cumulative Impact

- 7.1 The Licensing Authority recognises that there is a difference between the cumulative impact of premises and commercial need. The latter is a function of market forces and is not a factor the Council may take into account in the discharge of its licensing function.
- 7.2 The Licensing Authority adopted a special policy regarding cumulative impact in November 2005 at the commencement of the Licensing Act 2003 where it considered that a significant concentration of licensed premises would have an impact on the licensing objectives and granting of further licences in that area would add to this impact. When adopting the special policy reference to the steps outlined in paragraph 13.26 of the Licensing Act Guidance were made.
- 7.3 The Licensing Authority formed two saturation zones, based on information supplied to it in 2005 on crime and disorder and other related matters. The area and its necessity has been ratified by further figures supplied to the Licensing Authority in January 2009 as part of its review of the cumulative impact policy.
- 7.3 The two zones, when joined together, form the same area as the Leamington Safer Neighbourhood area. In the interest of clarity and transparency, the two zones have been amalgamated into one cumulative impact zone. A map of the zone is shown below. Properties on both sides of any road which borders the zone are deemed to be included within the zone. (see plan below)



- 7.4 It is considered that the cumulative impact of further new licences in this zone may lead to the area becoming further saturated with premises of a certain type, including pubs, clubs, takeaways and off licences, making the area a focal point for large groups of people, thereby creating exceptional problems of disorder and nuisance over and above the impact from the individual premises themselves.
- 7.5 The special policy regarding cumulative impact is not absolute and where licences are unlikely to add to the cumulative impact on the licensing objectives, or the Licensing Authority does not receive any representations, the licence will be granted.
- 7.6 The special policy regarding cumulative impact will not be used to try and revoke an existing licence or certificate when representations are made about the way the premises are being operated; representations would be considered and determined

in respect of the four licensing objectives. However, the special policy may be a justification to refuse an application or to vary a licence or certificate.

- 7.7 The Licensing Authority will not operate a quota of any description including any special policy, that would pre determine an application. Each application will be considered on its individual merits. Proper regard will be given to the contrasting styles and individual characteristics of the premises concerned, and the differing impact they will have on the local community.
- 7.8 The Licensing Authority will consider the individual merits of all applications and where it feels to grant the application would be unlikely to add significantly to the cumulative impact in light of the licensing objectives, the Licensing Authority may grant the application.
- 7.9 If an application for a licence within the cumulative impact zone is made, the Licensing Authority will expect the applicant to demonstrate in their operating schedule, the steps to be taken to prevent problems of nuisance and, public safety and the steps to be taken to promote the reduction of crime and disorder. The onus of proof will be on the applicant to show that the application will not impact on the four licensing objectives.
- 7.10 The Licensing Authority recognises that if no representations are made regarding an application for a licence within the cumulative impact zone, the Licensing Authority must and will grant the licence.
- 7.11 The policy will be subject to review.

8. Further Information

- 9.1 The Licensing Authority has produced guides for applicants.
- 9.2 The Council's Licensing Section can only offer advice on the process for, and, progress of, applications and as to whether particular activities fail to be licensed. If you require detailed advice on the requirements of the legislation and how it affects you and your premises you should seek your own independent legal advice.
- 9.3 The grant of a licence under the Licensing Act 2003 does not obviate the need for permission or consent required under other legislation.
- 9.4 The Licensing Authority cannot impose conditions and restrictions on events covered by a temporary event notice. However, all the other regulatory considerations in Section 5 above will apply, and should be considered by organisers. Further advice is available in the guide to temporary events.